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Message Text

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PAGE 01 TOKYO 10709 220827Z

14
ACTION EB-11

INFO OCT-01 EA-11 ADP-00 CAB-09 CIAE-00 COME-00 DODE-00

INR-10 NSAE-00 RSC-01 FAA-00 L-03 H-03 SS-15 NSC-10

PA-03 USIA-15 PRS-01 RSR-01 /094 W
---------- 018496
R 220750Z AUG 73
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC 6169

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E.O. 11652: N/A
TAGS: ETRN, JA
SUBJECT: CIVAIR-JAPANESE CHARTER QUOTA FOR 1973

SUMMARY. DURING MEETING WITH E/COUNS AUGUST 21 GOTO (DEPUTY DIRECTORY GENERAL FOR INTERNATIONAL AFFAIRS, JCAB), INDICATED JCAB MAY AGREE TO PERMIT SUPPLEMENTAL CARRIERS TO CARRY OUT OPERATIONS ALREADY CONTRACTED FOR IN 1973 (80-85 FLIGHTS AS CALCULATED BY JCAB). GOTO EMPHASIZED, HOWEVER, THAT ANY SUCH APPROVALS FOR 1973 WOULD BE SPECIAL MEASURE, NOT CONSTITUTING PRECEDENT, AND THAT BASIC QUOTA OF 70 FLIGHTS PER YEAR WOULD REMAIN IN FUTURE IN ABSENCE OF CHANGE IN US POSITION ON TRAFFIC RIGHTS. END SUMMARY.

1. GOTO CALLED IN E/COUNS TO PROVIDE RESPONSE TO SERIES OF REPRESENTATIONS ON CHARTER ISSUE. HE BEGAN BY RE-ITERATING GOJ POSITION THAT BALANCE OF US-JAPAN AVIATION RIGHTS CURRENTLY IS HEAVILY IN FAVOR OF US AND THAT ONLY WAY TO RESTORE BALANCE IS FOR USG TO GRANT JAPAN ADDITIONAL (BUT UNSPECIFIED) TRAFFIC RIGHTS. GOTO ALSO RESTATED GOJ POSITION THAT CHARTER PROBLEM MUST BE CONSIDERED AS PART OF OVERALL AVIATION PROBLEM. HE SAID JAPAN WILL NOT INCREASE CHARTER QUOTA OF 70 FLIGHTS PER YEAR IN ABSENCE OF SIGNIFICANT CHANGE IN WHOLE US-
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PAGE 02 TOKYO 10709 220827Z

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Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

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2. GOTO ADDED, HOWEVER, THAT JCAB BELIEVES PRACTICAL MEASURES SHOULD BE TAKEN TO DEAL WITH THE PROBLEM OF OPERATIONS CONTRACTED BY SUPPLEMENTALS THIS YEAR. IN THAT CONNECTION HE NOTED THAT JCAB HAD NOT NOTIFIED SUPPLEMENTAL AIRLINES OF POLICY TO CALCULATE DC-10 FLIGHTS AT RATE OF 1.5 FLIGHTS FOR QUOTA PURPOSES UNTIL AFTER THEY HAD BEEN ADVISED THAT 1973 QUOTA WOULD BE 70 FLIGHTS. PARTLY FOR THAT REASON, GOTO SAID JCAB IS NOW PREPARED TO BE FLEXIBLE IN APPROVING CONTRACTED FLIGHTS FOR THIS YEAR ONLY. HE EMPHASIZED THAT THIS SHOULD NOT BE TAKEN AS A PRECEDENT SINCE JCAB IS NOT CHANGING THE BASIC QUOTA AND THAT IN FUTURE YEARS THE QUOTA OF 70 FLIGHTS WOULD BE BASED ON FACTOR OF 1.5 FOR CD-10'S AND SIMILAR WIDE-BODIED AIRCRAFT.

3. GOTO PROVIDED FIGURES INDICATING THAT PRESENT CHARTER PROGRAMS OF WORLD AIRWAYS AND TIA CALL FOR TOTAL OF 81.5 FLIGHTS (COUNTING DC-10'S AT 1.5), AS COMPARED WITH PROGRAM OF 83.5 FLIGHTS NOTIFIED TO JCAB BY SUPPLEMENTALS ON JULY 12, AND 85.5 FLIGHTS IN ORIGINAL PROGRAMS FILED IN MARCH AND APRIL. GOTO SAID HE WAS NOT CERTAIN OF TOTAL NUMBER OF CONTRACTED FLIGHTS AND ASKED EMBASSY TO OBTAIN QTE CONCRETE UNQTE FIGURES FROM SUPPLEMENTALS (WHICH WE HAVE UNDERTAKEN TO DO.) WITHOUT COMMITTING HIMSELF EXPLICITLY, GOTO NEVERTHELESS GAVE IMPRESSION THAT JCAB WOULD APPROVE THIS FINAL FIGURE IF IT IS IN LINE WITH PREVIOUS NOTIFICATIONS.

4. WITH REFERENCE TO PROPOSAL TO CHANGE CHARTERQUOTA FROM FLIGHT BASIS TO SEAT BASIS, GOTO SAID JCAB STILL HAS MATTER UNDER STUDY BUT FORESEES DIFFICULT PROBLEMS IN ACCEPTING THIS NEW CONCEPT. HE NOTED, FOR EXAMPLE, THAT SEAT-BASIS QUOTA WOULD BE INAPPLICABLE TO CARGO CHARTERS AND OBSERVED THAT JCAB STILL IS AWAITING FURTHER INFOR-MATION ON QTE ADVANCED TECHNOLOGY UNQTE CARGO CHARTER PROGRAM PROMISED BY MEADOWS DURING AVIATION CONSULTATIONS LAST MAY.
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30 JUN 2005

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